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Disaster management training in the euregio-meuse-rhine: What can we learn from each other to improve cross-border practices? Peer-reviewed author version

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### 1 Training for cross-border disaster management: A scoping review taking the Euregio-

### 2 Meuse-Rhine as a case in point

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## 21 Abstract

22 Introduction: Increasing numbers of extreme events, emerging and re-emerging infectious diseases 23 and/or complex hazardous incidents require comprehensive preparedness and reliable and tested 24 response strategies. Border regions are vulnerable as disasters might not halt at administrative borders and at the same time, due to the peripheral location of border regions (viewed from the center of the 25 26 respective member state), resources to respond are often quite limited. Cross-border collaboration and coordination is therefore required based on mandatory strategy plans addressing the border region's 27 28 specific needs and characteristics. As integral part of cross-border collaborations initiative in the Meuse-29 Rhine Euregio (EMR), under the Interreg project "International Information and Knowledge Centre in public safety" (IKIC) we reviewed published evidence informing on the current existing initiatives 30 31 dedicated to disaster management training in the EMR.

Material and Methods: A search based on the PRISMA guidelines for scoping reviews was conducted to retrieve articles of interest in the following databases: Medline, PsychInfo and Scopus. The searches were limited to English, French, Dutch and German language articles and the period between January 2010 and June 2019. No restrictions were set for the study design or the type of methodology used.

**Results**: A total of 18 articles met the inclusion criteria out of a total of 1771 publications. Training development was found in two studies while nine studies focused more on the state of knowledge in disaster management. Seven articles referred only to technical skills, three only to non-technical skills and eight combined both types of skills. For the technical nature, Knowledge was found seven times, Skills five times and Attitudes twice. On the non-technical side, Knowledge was found three and both Skills twice and Attitudes three times. Five studies trained and assessed all the Knowledge, skills and attitudes elements.

43 **Conclusions**: The current available literature provides little scientific evidence to guide disaster 44 education initiatives for cross-border collaboration among the EMR countries. Most of the studies

| 45 | constitute inventories with descriptive reporting and very few experimental studies of quality have been |
|----|--|
| 46 | carried out to date. At the same time, non-technical skills for disaster preparedness and management     |
| 47 | have been well considered among the articles included in our analysis. International recommendations     |
| 48 | do not appear to be harmoniously implemented. Cross-border collaboration needs to be further             |
| 49 | investigated.  |

- Keywords: Disaster medicine, Mass casualty incidents, Disaster education, Disaster planning,

# 54 Introduction

55 Disaster management has become crucial in Public Health practice. Not only do disasters have 56 undeniable human consequences, they also cause significant financial, environmental and social losses 57 (Sever, Remuzzi, & Vanholder, 2018). Disaster has been defined as a serious disruption of the functioning of a community or a society at any scale due to hazardous events interacting with conditions 58 of exposure, vulnerability and capacity, leading to one or more of the following: human, material, 59 economic and environmental losses and impacts<sup>1</sup>. Disasters are often classified according to their natural 60 or man-made nature, or be specified as Mass Casualty Incident (MCI) when the event overwhelms the 61 62 local healthcare system, where the number of casualties vastly exceeds the local resources and capabilities in a short period of time (DeNolf & Kahwaji, 2020). The continuous increase in crises 63 worldwide has persistently challenged the scientific community to contribute with sound evidence to 64 65 concepts for disaster preparedness and management (Challen et al., 2012). The concept of disaster 66 management in this context is indeed multifaceted, including the organization, anticipation and planning 67 (preparedness) as well as the response to and recovering from a disaster. These considerations led to a 68 shift in strategies, prioritising disaster preparedness over response (Rose, Murthy, Brooks, & Bryant, 69 2017). Disaster preparedness includes multiple activities for anticipating any type of disaster by 70 considering various aspects such as the early identification and assessment of risks, the identification of 71 any available resources, skills assessment and education (Ryan, 2005). This preparation phase is one of 72 the four phases defined in the disaster management cycle from the American National Governors' 73 Association (NGA) work (National Governors' Association, 1979): mitigation, preparedness, response 74 and recovery.

In 2010 and then in 2019, the European Union (EU) warmly recommended its member countries to strengthen their security policy considering the disaster management cycle and to particularly focus on

<sup>&</sup>lt;sup>1</sup> United Nations Office for Disaster Risk Reduction, 2017

77 mitigation and preparedness (Poljanšek et al., 2019). However, the focus was rather set on a national level than a regional level. The EU border regions need a particular focus as they are convoluted and 78 79 more vulnerable due to legal and administrative barriers, language barriers or economic disparities. 80 Regarding cross-border management in the EU, a study has reported a lack of interest from the 81 respecting authorities in collaborating together (Kamel, 2016). Cross-border collaborations, like the 82 Meuse-Rhine Euregio (EMR), were born out of the hopes to reducing those issues. One of the most 83 effective actions would be the development of joint prevention initiatives, such as education, in these 84 regions. Studies demonstrate that individuals who suffer from severe stress, who are at higher risk of developing post-traumatic stress disorder or burnout later on, are the least trained to react to disaster 85 86 situations (Ron & Shamai, 2014). Disaster education is therefore becoming a necessity. However, very 87 little is known about disaster education in the EMR: Who is targeted? What is the current level of 88 training? What are the existing training programs? How are they delivered? What is their content?

In the context of the project "International Information and Knowledge Centre in public safety" (IKIC) funded by Interreg EMR, the aim of this scoping review is to investigate the current state of the art of disaster management training in the EMR through a scoping review. This study further aims to determine topics that have already been considered from specific topics that require in-depth examination in the EMR disaster management and education process. As an early achiever in cross-border collaboration, the experience and evidence from EMR would inform on the possible achievements, the pit-falls and the success factors to develop relevant disaster training modules and shape future researches.

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### 101 Materials and methods

#### 102 Literature search strategy and selection criteria

103 This study uses a scoping review approach, which is intended to allow the breadth of knowledge and 104 practice in an emerging domain to be explored and documented. Indeed, due to the multitude of 105 disciplines, institutions and stakeholders engaging in this field an overview on sound and reliable 106 scientific evidence can only be provided by an approach like a scoping review.

A search of studies, based on the PRISMA guidelines for scoping reviews (Moher et al., 2009), was conducted to retrieve relevant articles in the following medical and transversal databases: Medline, PsychInfo and Scopus. The searches were limited to EMR languages (English, French, Dutch and German) and the period between January 2010 and June 2019. No restrictions were set for the study design or the type of methodology used. Additional relevant studies were identified by reviewing references of included studies. The literature search was conducted between April 2019 and June 2019.

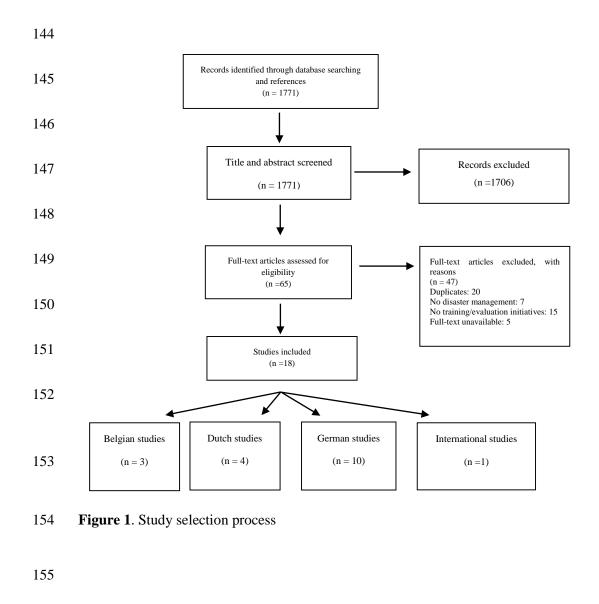
The search strategy was developed using the Patient, Intervention, Comparator, Outcome (PICO)
(Eriksen & Frandsen, 2018) approach and included thesaurus terms and free terms relating (Appendix
A,B and C) to or describing disaster management process. An inclusion and exclusion criteria table is
provided in Appendix D.

#### 117 Study selection

Study selection was carried out by two researchers for the different stages of the research (IB, MP). In the first stage, publication titles and abstracts were all screened by the two investigators. Publications were included if the studies met the inclusion criteria as well as studies for which exclusion or inclusion could not be determined based on title and abstract alone. Secondly, the full text of potentially eligible studies was retrieved and assessed for eligibility and the duplicates deleted. For Dutch and German articles, two other researchers, independent of the first ones, provided translation for data extraction. 124 Any disagreement between the reviewers about study eligibility was settled by consensus among the 125 researchers.

126 Data were extracted from the final selection of studies and completed by four researchers. The following 127 data were extracted for each relevant article: study ID (first author and date), title, research object, 128 country(ies) involved, study design, disaster type, target group, initiative type (evaluation or training), 129 Characteristics of the initiative (Bloom skills classification (Bloom, 1956); Teaching method; Training assessment; Evaluation type) and main conclusions. Concerning "Initiative type", "Evaluation" is 130 131 referring to studies performing an assessment of knowledge and skills while "Training" covers studies 132 developing a particular training in disaster management. Bloom skills classification differentiates three 133 levels of expertise: Knowledge, Skills and Attitudes (KSA). Knowledge refers to the cognitive abilities, facts and concepts we are conscious of. Skills represent the psychomotor sphere. These are the physical 134 abilities used during a performance. Attitudes constitute the affective domain with emotions and 135 136 feelings. It reflects life skills more accurately. Each KSA that was evaluated or taught within the articles 137 was then graded according to its technical or non-technical nature. Technical skills in general are defined 138 as subject-specific knowledge and hence competencies while on the other hand, non-technical skills are 139 skills which are generic in nature and are relevant across various jobs or professions (Ghouse, 140 Chaudhary, & Garg, 2018). Conditions for evaluating these KSA and their technical or non-technical nature were also collected. Finally, for the "Training" modality, teaching methods have been specified. 141

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# 160 **Results**

161 A total of eighteen relevant articles were identified out of 1771. Three articles focused on Belgian territory, ten on German territory, four on Dutch territory and one on the three territories. Thirteen 162 articles focused on descriptive studies, two articles were about experimental studies, two articles adopted 163 164 a qualitative approach and one was a literature review. For the target groups, five studies targeted a 165 student population while thirteen other studies targeted professionals. Regarding disaster type, nine 166 articles discussed interventions applied to MCI, six articles on all types of disasters, two studies focused on CBRNs and one study focused only on natural disasters. Training development was found in two 167 168 studies while nine studies focused more on the state of knowledge in disaster management. Of these 169 eighteen articles, seven referred only to technical skills, three only to non-technical skills and eight 170 combined both types of skills. For the technical nature, Knowledge was found seven times, Skills five 171 and Attitudes twice. On the non-technical side, Knowledge was found in three articles, Skills in two 172 articles and Attitudes in three articles. Five studies trained and assessed all the KSA. Table 1 173 summarizes all the characteristics of the relevant studies.

| References     | Study design  | Research object                | Country(ies)<br>involved | Target<br>group | Disaster<br>type | Typeofinitiative(TrainingorEvaluation) | Characteristics of the initiative   | Main conclusions                             |
|----------------|---------------|--------------------------------|--------------------------|-----------------|------------------|--|-------------------------------------|--|
| 1. (M. L.      | Retrospective | Evaluation of the              | Netherlands              | SCT             | MCI              | Training                               | KSA                                 | The authors could not                        |
| Verheul,       | descriptive   | impact of MCI                  |                          | members         |                  |  | Non-technical skills                | establish that team                          |
| Dückers,       | study         | exercises in                   |                          | and their       |                  |  | and attitudes                       | members participating                        |
| Visser,        |               | Netherlands                    |                          | hospital        |                  |  | (decision making,                   | in MCI exercises in the                      |
| Beerens, &     |               | among Strategic<br>Crisis Team |                          | organizatio     |                  |  | workload,                           | Netherlands learn from                       |
| Bierens, 2018) |               |                                |                          | ns              |                  |  | communication, situation awareness, | their participation.<br>More time and effort |
| 2018)          |               | (SCT) members                  |                          |                 |                  |  | leadership,                         | must be spent on the                         |
|                |               |                                |                          |                 |                  |  | planification)                      | development of a                             |
|                |               |                                |                          |                 |                  |  | plainteation)                       | validated evaluation                         |
|                |               |                                |                          |                 |                  |  | Teaching method                     | system for these                             |
|                |               |                                |                          |                 |                  |  | Large scale                         | simulations, and more                        |
|                |               |                                |                          |                 |                  |  | simulation                          | research into the role of                    |
|                |               |                                |                          |                 |                  |  |                                     | the evaluator is needed.                     |
|                |               |                                |                          |                 |                  |  | Training's                          |  |
|                |               |                                |                          |                 |                  |  | assessment                          |  |
|                |               |                                |                          |                 |                  |  | Assessment of self-                 |  |
|                |               |                                |                          |                 |                  |  | administered reports                |  |
|                |               |                                |                          |                 |                  |  | by two independent                  |  |
|                |               |                                |                          |                 |                  |  | investigators on                    |  |
|                |               |                                |                          |                 |                  |  | validated categories.               |  |

# **Table 1: Characteristics of the studies reporting training initiatives in the EMR**

| 2. | (Dittmar, | Experimental | Assessment of the   | Germany | Members of  | MCI | Training | KSA   | To improve disaster       |
|----|-----------|--------------|---------------------|---------|-------------|-----|----------|---|---------------------------|
|    | Wolf,     | study        | decline in triage   |         | professiona |     |          | Technical skills,   | preparedness, triage      |
|    | Bigalke,  |              | skills indicating a |         | 1           |     |          | knowledge and   | skills should be          |
|    | Graf, &   |              | minimum time        |         | Emergency   |     |          | attitude (triage time,  | refreshed yearly by a     |
|    | Birkholz, |              | interval for re-    |         | Medical     |     |          | triage algorithm  | brief re-education of all |
|    | 2018)     |              | training.           |         | Service     |     |          | adequacy, bleeding  | EMS providers.            |
|    |           |              |                     |         | (EMS) staff |     |          | control)  |                           |
|    |           |              |                     |         |             |     |          | Non-technical<br>Knowledge, skills<br>and attitudes (role<br>clarity/leadership,<br>communication)<br><b>Teaching method</b><br>Lecture and practical<br>sessions |                           |
|    |           |              |                     |         |             |     |          | Training's<br>assessment<br>Simulation observed   |                           |
|    |           |              |                     |         |             |     |          | by two independent  |                           |
|    |           |              |                     |         |             |     |          | investigators   |                           |
|    |           |              |                     |         |             |     |          | measuring the   |                           |
|    |           |              |                     |         |             |     |          | performance<br>according to   |                           |
|    |           |              |                     |         |             |     |          | according to predefined validated   |                           |
|    |           |              |                     |         |             |     |          | criteria.   |                           |

| 3. | (Wunderlich   | Prospective,    | Assessment of the    | Germany     | Medical   | All       | Evaluation | KSA                 | German students are      |
|----|---------------|-----------------|----------------------|-------------|-----------|-----------|------------|---------------------|--------------------------|
|    | et al., 2017) | cross-          | self-perception of   |             | students  | hazards   |            | Technical knowledge | still largely not well-  |
|    |               | sectional,      | medical students'    |             |           |           |            | (disaster theory,   | educated regarding       |
|    |               | observational   | knowledge and        |             |           |           |            | triage algorithm)   | disaster medicine,       |
|    |               | study           | interest in disaster |             |           |           |            |                     | despite their high       |
|    |               |                 | medicine nine        |             |           |           |            | Non-technical       | motivation. The          |
|    |               |                 | years after the      |             |           |           |            | knowledge           | curriculum of 2006       |
|    |               |                 | implementation of    |             |           |           |            | (leadership,        | was not implemented      |
|    |               |                 | a standardized       |             |           |           |            | planification)      | as originally planned    |
|    |               |                 | disaster medicine    |             |           |           |            |                     | and the number of        |
|    |               |                 | curriculum in        |             |           |           |            | Evaluation's type   | trained students still   |
|    |               |                 | German medical       |             |           |           |            | Validated self-     | remains low as the self- |
|    |               |                 | schools.             |             |           |           |            | administered        | perception of            |
|    |               |                 |                      |             |           |           |            | questionnaire       | knowledge.               |
|    |               |                 |                      |             |           |           |            |                     |                          |
|    |               |                 |                      |             |           |           |            |                     |                          |
| 4. | (Luc J M      | Descriptive,    | Preparedness         | Netherlands | Dutch     | CBRN      | Evaluation | KSA                 | Despite a high-risk      |
|    | Mortelmans,   | cross-sectional | evaluation of        |             | hospitals | incidents |            | Technical skills    | perception of threats,   |
|    | Gaakeer,      | study           | Dutch hospitals to   |             | *         |           |            | (decontamination    | there are serious gaps   |
|    | Dieltiens,    |                 | deal with a large-   |             |           |           |            | practices, drugs    | in the preparedness of   |
|    | Anseeuw, &    |                 | scale CBRN           |             |           |           |            | supply)             | Dutch hospitals for      |
|    | Sabbe, 2017)  |                 | incident.            |             |           |           |            |                     | treating patients        |
|    |               |                 |                      |             |           |           |            | Evaluation's type   | involved in CBRN         |
|    |               |                 |                      |             |           |           |            | Self-administered   | incidents.               |
|    |               |                 |                      |             |           |           |            | questionnaire       |                          |

| 5. | (Luc J M<br>Mortelmans,<br>Lievers,<br>Dieltiens, &<br>Sabbe, 2016) | Descriptive<br>cross-sectional<br>study | Evaluation of the<br>impact of basic<br>military training<br>on disaster<br>management<br>education and<br>knowledge,<br>compared with<br>civilian senior  | Belgium     | Senior<br>military and<br>civilian<br>medical<br>students | All<br>hazards | Evaluation | KSA<br>Technical knowledge<br>(theoretical disaster<br>knowledge)<br>Evaluation's type<br>Self-administered<br>questionnaire | Basic military training<br>and its associated<br>background make the<br>military population<br>better educated and<br>prepared for disaster<br>situations than their<br>civilian counterparts. |
|----|---|---|--|-------------|---|----------------|------------|--|--|
| 6. | (Luc J. M.<br>Mortelmans<br>et al., 2015)                           | Descriptive<br>cross-sectional<br>study | medical student<br>colleagues.<br>Preparedness<br>evaluation of<br>senior medical<br>students for direct<br>patient care or<br>other tasks during<br>mass casualty<br>incidents in<br>Netherlands. | Netherlands | Dutch<br>senior<br>medical<br>students                    | All<br>hazards | Evaluation | KSA<br>Technical knowledge<br>(theorical disaster<br>knowledge)<br>Evaluations' type<br>Self-administered<br>questionnaire   | Despite a high<br>willingness to respond,<br>the students are not<br>educated for disaster<br>situations.  |
| 7. | (Van<br>Ruijven,<br>Mayer and                                       | Comparative study                       | Evaluation of on-<br>scene command<br>teams'<br>coordination on  | Netherlands | On-scene<br>command<br>teams<br>comprising                | All<br>hazards | Evaluation | KSA<br>Non-technical skills<br>and attitudes<br>(communication,  | Emergency<br>management<br>performance and<br>coordination patterns  |

| de Bruijr   | e,                 | multidisciplinary  |         | various       |           |            | coordination, role    | within and among on-   |
|-------------|--------------------|--------------------|---------|---------------|-----------|------------|-----------------------|--|
| 2015)       |                    | objectives and     |         | actors        |           |            | attribution)          | scene command teams  |
|             |                    | tasks, and impact  |         | (police, etc) |           |            |                       | have considerable  |
|             |                    | of their           |         |               |           |            | Evaluation's type     | variation.   |
|             |                    | performance.       |         |               |           |            | Virtual reality       |  |
|             |                    |                    |         |               |           |            | simulation,           |  |
|             |                    |                    |         |               |           |            | observation of        |  |
|             |                    |                    |         |               |           |            | performance           |  |
|             |                    |                    |         |               |           |            | indicators            |  |
| 8. (L J     | M Descriptive      | Preparedness       | Belgium | Hospitals in  | CBRN      | Evaluation | KSA                   | There are serious gaps   |
| Mortelman   | s, cross-sectional | assessment of      |         | Belgium       | incidents |            | Technical skills      | in hospital  |
| Van         | study              | local hospitals to |         | with an       |           |            | (decontamination      | preparedness for   |
| Boxstael, I | De                 | deal with CBRN     |         | emergency     |           |            | practices, drugs      | CBRN incidents in  |
| Cauwer,     | &                  | incidents.         |         | department    |           |            | supply)               | Belgium. Lack of   |
| Sabbe, 201  | 4)                 |                    |         | (ED)          |           |            |                       | financial resources is a   |
|             |                    |                    |         |               |           |            | Evaluation's type     | major obstacle in  |
|             |                    |                    |         |               |           |            | Self-administered     | achieving sufficient   |
|             |                    |                    |         |               |           |            | questionnaire         | preparedness.  |
| 9. (L J     | M Descriptive      | Preparedness       | Belgium | Belgian       | All       | Evaluation | KSA                   | Belgian medical  |
| Mortelman   | s, cross-sectional | assessment of      |         | senior        | hazards   |            | Technical knowledge   | students do believe in   |
| Dieltiens,  | study              | Belgian senior     |         | medical       |           |            | (theoretical disaster | the usefulness of  |
| Anseeuw,    |                    | medical students   |         | students      |           |            | knowledge)            | teaching disaster  |
| Sabbe, 201  | 4)                 | for disaster       |         |               |           |            |                       | medicine in the regular  |
|             |                    | medicine in their  |         |               |           |            | Evaluation's type     | curriculum. Although   |
|             |                    | curriculum         |         |               |           |            | Self-administered     | knowledge and  |
|             |                    | Carriearan         |         |               |           |            |                       |  |
|             |                    |                    |         |               |           |            | questionnaire         | estimated capability   |
|             |                    |                    |         |               |           |            | questionnaire         | estimated capability<br>are limited, there is a<br>high willingness to |

| 10 (Increases of             | Qualitative       | Assessment of the            | Europe              | Doctors dus (          | A 11           | Evoluction |                                | assist. European<br>guidelines could help<br>to establish a basic<br>training in preparing<br>them for a real<br>incident. |
|------------------------------|-------------------|------------------------------|---------------------|------------------------|----------------|------------|--------------------------------|--|
| 10. (Ingrassia et al., 2014) | Qualitative study | Assessment of the prevailing | Europe<br>(Belgium, | Postgraduat<br>e level | All<br>hazards | Evaluation | KSA<br>Technical               | Although ETIs currently exist, they are  |
| al., 2014)                   | study             | preferences and              | Germany and         | e level                | nazarus        |            | knowledge, skills and          | not broadly available in   |
|                              |                   | characteristics of           | Netherlands)        |                        |                |            | attitudes                      | all 27 EU countries.   |
|                              |                   | disaster                     | 1 (0010110100)      |                        |                |            | (training/education            | Also, the curricula do   |
|                              |                   | management                   |                     |                        |                |            | type developed)                | not cover all key  |
|                              |                   | educational and              |                     |                        |                |            |                                | elements of disaster   |
|                              |                   | training initiatives         |                     |                        |                |            | Non-technical                  | management in a  |
|                              |                   | (ETIs) at a                  |                     |                        |                |            | knowledge, skills and          | standardized and   |
|                              |                   | postgraduate level           |                     |                        |                |            | attitudes                      | competency-based   |
|                              |                   | that currently exist         |                     |                        |                |            |                                | structure.   |
|                              |                   | in the EU                    |                     |                        |                |            | Evaluation's type<br>Validated |  |
|                              |                   | countries                    |                     |                        |                |            | standardized online            |  |
|                              |                   |                              |                     |                        |                |            | survey instrument              |  |
| 11. (Haferkamp,              | Experimental      | Evaluation of the            | Germany             | Students of            | Natural        | Evaluation | KSA                            | In conclusion, the   |
| Kraemer,                     | study             | impact of the                | -                   | a large                | hazards        |            | Non-technical skills           | DREAD-ED game  |
| Linehan, &                   |                   | DREAD-ED                     |                     | German                 |                |            | and attitudes                  | provides an engaging   |
| Schembri,                    |                   | game on two                  |                     | university             |                |            | (communication,                | environment for  |
| 2011)                        |                   | different target             |                     | as well as             |                |            | decision making,               | training group decision  |
|                              |                   | groups with                  |                     | members of             |                |            | leadership, stress             | making processes.  |
|                              |                   | different expertise          |                     | the                    |                |            | control)                       | However, it must also  |

|                  |            | on crisis  |         | Academy      |     |            |  | be noted that further              |
|------------------|------------|--|---------|--------------|-----|------------|--|------------------------------------|
|                  |            | management   |         | of Crisis    |     |            | Evaluation's type  | work is needed to                  |
|                  |            |  |         | Manageme     |     |            | Serious game   | validate the                       |
|                  |            |  |         | nt and Civil |     |            |  | effectiveness of this              |
|                  |            |  |         | Defense      |     |            |  | training methodology               |
| 12. (Brauner,    | Literature | Evaluation of  | Germany | Emergency    | MCI | Evaluation | KSA  | An evaluation has to be            |
| Stiehl,          | review     | training in mass                                     |         | staff        |     |            | Technical  | universal and                      |
| Lechleuthne      |            | casualty events:                                     |         |              |     |            | knowledge, skills and  | independent of staff               |
| r, &             |            | A amonto ef  |         |              |     |            | attitudes  | behavior.                          |
| Mudimu,<br>2014) |            | - Aspects of<br>quality of<br>emergency care         |         |              |     |            | (training/education performance)   | Patient care needs to be measured. |
|                  |            | for patients and<br>- Comparison of<br>mass casualty |         |              |     |            | Non-technical<br>knowledge, skills and<br>attitudes  | industried.                        |
|                  |            | concepts   |         |              |     |            | Evaluation's type  |                                    |
|                  |            |  |         |              |     |            | Evaluation by<br>training observer<br>(qualitative<br>evaluation) and by<br>analyzing certain<br>measurement values<br>(time of triage and<br>triage categorization)<br>(quantitative<br>evaluation) |                                    |

| 13. (Ellebrecht,<br>2013)  | Descriptive,<br>cross-sectional<br>study | MCI experiences<br>and education in<br>triage                  | Germany | Paramedics<br>and<br>emergency<br>physicians      | MCI | Evaluation | KSATechnical knowledge(training/educationevaluated in these 3aspects; MCI Triageexperience/ Incidenceand types of triageemergencies/Trainingand self-assessment)Evaluation's typeSurvey about MCIand triage forparamedics andemergencyphysicians | Only 56% of<br>Professional EMS staff<br>is experienced in<br>triage.<br>Triage needs to be<br>more integrated into<br>education and training<br>for both target groups. |
|----------------------------|--|--|---------|---|-----|------------|--|--|
| 14. (Mück et al.,<br>2016) | Comparative<br>study                     | Comparison of<br>training<br>simulations of<br>MCI in two high | Germany | Ambulance<br>services,<br>emergency<br>department | MCI | Training   | KSA<br>Technical skills<br>(triage)  | As the personnel did<br>not know about the<br>training beforehand,<br>the simulation was   |

| level trauma | s in      | Non-technical skills adequate to train staff |
|--------------|-----------|--|
| centers      | involved  | and attitudes and to identify                |
|              | hospitals | (decision making, possibilities for          |
|              |           | workload, improvement                        |
|              |           | communication,                               |
|              |           | situation awareness,                         |
|              |           | leadership,                                  |
|              |           | planification)                               |
|              |           |  |
|              |           | Teaching method                              |
|              |           | MCI simulation in a                          |
|              |           | city tunnel (live                            |
|              |           | including fire                               |
|              |           | services, EMS, police                        |
|              |           | and trauma centers)                          |
|              |           |  |
|              |           | Training's                                   |
|              |           | assessment                                   |
|              |           | Comparing of on-site                         |
|              |           | triage, time intervals                       |
|              |           | for reaching                                 |
|              |           | milestones (such as                          |
|              |           | availability of x-ray                        |
|              |           | images in the                                |
|              |           | emergency                                    |
|              |           | department)                                  |

| 15. (Brodauf, | Descriptive,    | Evaluation of the | Germany | Head       | MCI | Evaluation | KSA  | Almost all included   |
|---------------|-----------------|-------------------|---------|------------|-----|------------|--|---|
| Heßing,       | cross-sectional | preparedness for  |         | physicians |     |            | Technical knowledge  | hospitals do have   |
| Hoffmann,     | study           | MCI in trauma     |         | and        |     |            | (clinical setting,   | preparations in place   |
| & Friemert,   |                 | centers           |         | department |     |            | physician  | for MCI.  |
| 2015)         |                 |                   |         | managers   |     |            | physicialqualificationandeducation, conditionsinemergencydepartment)Non-technicalknowledge(opinionaboutchangededucationforspecializedmedicaltraining /residency concerningpolytraumatizedpatients;collaborationwithother hospitals)Evaluation's typeOnlineSurveywithheadphysiciansanddepartmentmaagers | Examples are<br>emergency plans for<br>incidents such as fire,<br>evacuation, earth<br>quakes, natural<br>disasters, train or plain<br>disasters<br>Well organized<br>cooperation between<br>trauma centers of<br>different categories.<br>However, less than<br>60% have logistical<br>resources or materials<br>in stock for MCI. |

| 16. (Schneider et | Qualitative | Development of      | Germany | EMS       | MCI | Training | KSA                   | Good preparation of                        |
|-------------------|-------------|---------------------|---------|-----------|-----|----------|-----------------------|--|
| al., 2015)        | study       | MCI training        |         | personnel |     |          | Technical             | training scenarios is                      |
|                   |             | concept, their      |         |           |     |          | knowledge, skills and | necessary for a                            |
|                   |             | evaluation criteria |         |           |     |          | attitudes (triage of  | succesful training.                        |
|                   |             | and their test.     |         |           |     |          | patients, number of   |  |
|                   |             |                     |         |           |     |          | EMS units, analysis   | Adequate registration                      |
|                   |             |                     |         |           |     |          | of danger, evacuation | of personnel and patient actors is         |
|                   |             |                     |         |           |     |          | measures)             | patient actors is important as well as the |
|                   |             |                     |         |           |     |          |                       | collection of                              |
|                   |             |                     |         |           |     |          |                       | predefined data.                           |
|                   |             |                     |         |           |     |          | Teaching method       | predermed data.                            |
|                   |             |                     |         |           |     |          | Not mentioned         | Further, electronic data                   |
|                   |             |                     |         |           |     |          |                       | analyses is essential for                  |
|                   |             |                     |         |           |     |          | Training's            | timely results.                            |
|                   |             |                     |         |           |     |          | assessment            |  |
|                   |             |                     |         |           |     |          | Evaluation criteria   |  |
|                   |             |                     |         |           |     |          | such as               |  |
|                   |             |                     |         |           |     |          | - Time until          |  |
|                   |             |                     |         |           |     |          | last patient is       |  |
|                   |             |                     |         |           |     |          | transported           |  |
|                   |             |                     |         |           |     |          | to hospital           |  |
|                   |             |                     |         |           |     |          | - Time until          |  |
|                   |             |                     |         |           |     |          | all critical          |  |
|                   |             |                     |         |           |     |          | triaged               |  |
|                   |             |                     |         |           |     |          | patients left         |  |
|                   |             |                     |         |           |     |          | the scene             |  |

| 17. (Fischer et al., 2013) | Descriptive,<br>cross-sectional<br>study | Assessment of the<br>level of<br>preparation of<br>hospital<br>physicians for<br>MCI | Germany | Hospital<br>physicians | MCI and<br>terror<br>attacks | Evaluation | <ul> <li>Ratio EMS<br/>units /<br/>patient</li> <li>and observer during<br/>training</li> <li>KSA</li> <li>Technical knowledge<br/>(location, hospital<br/>setting, medical<br/>expertise of physician<br/>concerning injury<br/>patterns and<br/>treatment of<br/>explosion victims and<br/>CBRN, base<br/>knowledge about<br/>MCI)</li> <li>Non-technical<br/>knowledge<br/>(personal opinion<br/>about the need of<br/>further education<br/>about MCI, terrorism<br/>for physicians and<br/>EMS staff)</li> </ul> | Hospital physicians are<br>insufficiently prepared<br>for a MCI.<br>Standardized training<br>programs about MCI<br>management as well as<br>triage and care of NBC<br>contaminated patients<br>are needed and should<br>be integrated into the<br>continuous education<br>of physicians. |
|----------------------------|--|--|---------|------------------------|------------------------------|------------|---|--|
|                            |  |  |         |                        |                              |            | Evaluation's type   |  |

|              |                 |                  |   |            |     |            | Survey (7700<br>hospital physicians),<br>descriptive statistics   |  |
|--------------|-----------------|------------------|---|------------|-----|------------|---|--|
| 18. (Kupfer, | Descriptive,    | Evaluation of    | 2 | Nurses in  | MCI | Evaluation | KSA   | The development of an  |
| Michalzik,   | cross-sectional | nurses' response |   | emergency  |     |            | Technical knowledge   | adequate instrument to   |
| & Lenz,      | study           | readiness in     | 1 | department |     |            | (hospital capacities,   | evaluate the response  |
| 2013)        |                 | hospital         |   | S          |     |            | triage, patient care,   | readiness is   |
|              |                 | emergency        |   |            |     |            | materials   | challenging.   |
|              |                 | exercises        |   |            |     |            | management)   | The resulting  |
|              |                 |                  |   |            |     |            | Non-technical<br>knowledge (own role,<br>situational<br>awareness,<br>communication,<br>ethics and law)   | evaluation approach<br>has the potential to<br>substantiate education<br>and training in the<br>context of curriculum<br>development.                  |
|              |                 |                  |   |            |     |            | <b>Evaluation's type</b><br>Creation of database<br>and qualitative<br>evaluation concept<br>for literature review<br>and field studies, later<br>on: construction and<br>qualitative evaluation<br>of the process. The<br>base of evaluation | In the long run the<br>focus of training and<br>evaluation needs to be<br>an interprofessional<br>approach for all<br>involved occupational<br>groups. |

|  |  |  |  | further   | concretize |  |
|--|--|--|--|-----------|------------|--|
|  |  |  |  | training  | and        |  |
|  |  |  |  | education |            |  |

## 176 **Discussion**

177 With the aim of investigating the current state of the art of disaster management initiatives in the EMR, 178 eighteen relevant articles out of 1771 were identified. This clearly shows the limited scientific studies 179 on disaster management preparedness in the countries of the EMR region. Indeed, many studies about 180 disaster and health emergencies have investigated the human, economic and psychological impact of 181 disasters. However, only a few actually addressed preventive measures. Among the studies adopting a 182 preventive approach, it appears that a very limited percentage of them are dedicated to disaster management education even though European and international directives promote this approach 183 184 (Wannous & Velasquez, 2017). This shows that despite being acknowledged as an important subject, disaster management has not been considered as a priority among curricula over other themes to date 185 186 (Ingrassia et al., 2014). Exploring grey literature and fieldwork would also provide support for this 187 hypothesis. Indeed, initiatives may have been taken without being reported or published.

In view of the study designs adopted, a majority of descriptive studies was found and only two studies have adopted an experimental design. Those results are in line with previous study showing a vast majority of descriptive studies in the field of disaster management (Smith, Burkle, Aitken, & Leggatt, 2018). This may be explained by the lack of standardized assessment tools or suitable training context in this very specific research area. Yet, experimental studies are required to ascertain if any learning impact is to be observed as the result of any training implemented.

The authors noticed that the scientific concern for disaster management appears to be quite heterogeneous among the countries of interest. Indeed, there were more studies conducted on the German region than on Belgian and Dutch regions. It is hypothesized that this heterogeneity could be lessened by exploring grey literature. Besides, no article addressing the cross-border aspect was found, while European directives strongly stimulate cross-borders initiatives, such as hence the emergence of collaboration such as EMR. In this context, it would be valuable to investigate the reasons for this lack of interest for research on cross-borders and the barriers. 201 Regarding the target audience, undergraduate students and relief professionals tend to be the most 202 frequent target group. No study, however, took into consideration citizens' education about disaster 203 management, either in terms of disaster management competencies evaluation or training. Citizens are 204 the first to be affected and directly on the spot when a disaster strikes and it has been demonstrated that 205 its consequences tended to be reduced when communities were acknowledged, motivated to create a 206 culture of prevention and resilience to disaster (Torani, Majd, Maroufi, Dowlati, & Sheikhi, 2019). In 207 this context, raising awareness on risk reduction, individuals capacities and empowering the 208 communities should be prioritized (Rundmo & Nordfjærn, 2017). Furthermore, there is evidence that 209 primary and secondary schools are the most conducive environment for learning disaster management 210 (A. Johnson, R. Ronan, M. Johnston, & Peace, 2014). It would therefore be interesting to investigate 211 whether schools actually train their students, and how this training is designed for the development of 212 initiatives that promote compliance with international guidelines.

213 Besides, it is worth noting that although some study focused on precise themes such as CBRNs, most 214 initiatives appear to have a "global hazards" or "MCI" approach. Further a lack of common acceptation 215 for rather ubiquitous themes or vocabulary shared between the different authors was noticed, which may 216 lead to some confusion. While some studies indifferently employ MCI to refer to an "all hazards" 217 approach, other studies distinguished both terms. The same applies to the words "disaster" and "crisis", for which there does not seem to be a consensus. This could be explained by the lack of international 218 219 consensus on the definitions and the legal specificities applicable within each country. However, 220 defining clear concept could help their operationalization and guide future interventions (M. L. M. I. 221 Verheul & Dückers, 2020).

Most of these initiatives aimed to assess knowledge and skills rather than developing and evaluating training that will enable expertise improvement. Moreover, knowledge about disaster management is first assessed and taught among the developed initiatives, rather than skills and attitudes. However, more focus on competence-based than knowledge-based training would be needed to meet both professional and field-level requirements. This study found very interesting results with regard to the two 227 experimental studies which incorporated simulation education within their programs. At this point, 228 numerous studies have suggested that simulation as a teaching tool may play a key role in technical and 229 non-technical skills training (Morgan, Kurrek, Bertram, LeBlanc, & Przybyszewski, 2011). Indeed, 230 simulation is important in critical care and disaster medicine training as simulation offers the potential 231 to replicate high-risk, but infrequent disaster environments, without harming any patients or learners 232 (Pucher et al., 2014). Using simulation as an evaluation method, might be of more limited interest. 233 Although this is one of the rare processes by which all KSA modalities can be measured, limitations 234 come from the potential difficulty encountered in validating a simulation-based evaluation process. Less 235 than half of the studies actually used validated tools to assess state-of-the-art knowledge or training 236 program developed. Besides technical skills, non-technical skills have proved to be highly valuable 237 when a disaster strikes but the authors found data about non-technical skills in only six of the studies 238 reported. Of interest and great hope is that the skills most commonly taught in these studies, namely leadership, communication and coordination, seem to reflect the gaps identified among relief 239 240 professionals in post-disaster reports (Goralnick, Van Trimpont, & Carli, 2017).

In the light of these results, different perspectives may be considered, from both scientific as well aspedagogical aspect.

Scientifically, by adding articles from the grey literature, the authors could observe whether they follow the same tendencies as the chosen scientific articles. Similarly, by applying the same research question to multiple relief agencies, its training facilities, and professionals involved in training and education, a more meaningful understanding of the field initiatives could be generated. As previously mentioned, more experimental protocols are needed to really witness the impact of disaster management training within the EMR. Research and training efforts must also be focused on citizens, particularly primary and secondary school students. From the pedagogical point of view, there would be merit in developing and validating educational curricula incorporating simulation. This should help to lead to more a competency-based approach rather than a knowledge-based approach.

# 253 **Conclusions**

The current available literature provides little scientific evidence to guide disaster education initiatives within EMR countries. Most of the elements reported have descriptive purposes and very few experimental studies of quality have been carried out to date. However, non-technical skills seem well considered among the analyzed articles.

- As a conclusion, international recommendations do not appear to be harmoniously implemented and,
- 259 finally, the cross-border collaboration needs to be further investigated.

# 260 **Declaration of Interest**

261 The authors declare no conflict of interest

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- 411
- 412
- 413

| 415 | 1  | Disaster Planning/ (13461)                 |
|-----|----|--|
| 416 | 2  | Strategic Stockpile/ (58)                  |
| 417 | 3  | Disaster Medicine/ (786)                   |
| 418 | 4  | 1 or 2 or 3 (13999)                        |
| 419 | 5  | Disasters/ (18489)                         |
| 420 | 6  | Natural Disasters/ (70)                    |
| 421 | 7  | Terrorism/ (5049)                          |
| 422 | 8  | Chemical Terrorism/ (162)                  |
| 423 | 9  | Bioterrorism/ (4561)                       |
| 424 | 10 | 5 or 6 or 7 or 8 or 9 (27663)              |
| 425 | 11 | disaster*.ti,ab,kf. (23574)                |
| 426 | 12 | (strategic adj2 stockpile*).ti,ab,kf. (86) |
| 427 | 13 | emergenc* preparedness.ti,ab,kf. (1654)    |
| 428 | 14 | emergenc* management.ti,ab,kf. (2712)      |
| 429 | 15 | 11 or 12 or 13 or 14 (26866)               |
| 430 | 16 | (mass adj2 casualt*).ti,ab,kf. (2257)      |
| 431 | 17 | (mass adj2 murder*).ti,ab,kf. (157)        |
| 432 | 18 | terrorism.ti,ab,kf. (3107)                 |
|     |    |  |

**Appendix A : Reasearch Strategy for Medline** 

- 433 19 (terror\* adj2 attack\*).ti,ab,kf. (2270)
- 434 20 16 or 17 or 18 or 19 (7035)
- 435 21 4 or 10 or 15 or 20 (52111)
- 436 22 belgium/ or germany/ or netherlands/ (188566)
- 437 23 (belgium or belgian or german\* or netherlands or dutch or euregio\* or meuse-rhine).ti,ab,kf. (218978)
- 438 24 22 or 23 (314183)
- 439 25 21 and 24 (964)
- 440 26 limit 25 to yr="2010 -Current" (410)
- 441 27 limit 26 to (dutch or english or flemish or french or german) (404)

442

414

| 444 | Appendix B : Reasearch Strategy for Pyso         | hInfo  |
|-----|--|--|
| 445 | 1. Emergency Preparedness/ (1079)                |  |
| 446 | 2 Emergency Management/ (641)                    |  |
| 447 | 3 1 or 2 (1629)                                  |  |
| 448 | 4 disasters/ (3182)                              |  |
| 449 | 5 Natural Disasters/ (3935)                      |  |
| 450 | 6 Mass Murder/ (146)                             |  |
| 451 | 7 Terrorism/ (6998)                              |  |
| 452 | 8 Bioterrorism/ (111)                            |  |
| 453 | 9 4 or 5 or 6 or 7 or 8 (13631)                  |  |
| 454 | 10 emergenc* preparedness.ti,ab,id. (335)        |  |
| 455 | 11 emergenc* management.ti,ab,id. (600)          |  |
| 456 | 12 disaster*.ti,ab,id. (9150)                    |  |
| 457 | 13 (strategic adj2 stockpile*).ti,ab,id. (4)     |  |
| 458 | 14 10 or 11 or 12 or 13 (9599)                   |  |
| 459 | 15 (mass adj2 murder*).ti,ab,id. (293)           |  |
| 460 | 16 (mass adj2 casualt*).ti,ab,id. (142)          |  |
| 461 | 17 terrorism.ti,ab,id. (5606)                    |  |
| 462 | 18 (terror* adj2 attack*).ti,ab,id. (2828)       |  |
| 463 | 19 15 or 16 or 17 or 18 (7736)                   |  |
| 464 | 20 3 or 9 or 14 or 19 (19387)                    |  |
| 465 |  | nds or dutch or euregio* or meuse-rhine).ti,ab,id. (48945) |
| 466 | 22 20 and 21 (362)                               |  |
| 467 | 23 limit 22 to yr="2010 - 2019" (205)            |  |
| 468 | 24 limit 23 to (dutch or english or french or ge | rman) (193)  |
| 469 |  |  |
| 470 |  |  |
| 471 |  |  |

#### 473 Appendix C : Reasearch Strategy for Scopus

474 (TITLE-ABS-KEY (("emergenc\*

```
preparedness") OR ("emergenc*management") OR disaster* OR (strategic W/2 stockpile*)) OR TITLE-
475
476
      ABS-
477
      KEY ((mass W/2 murder*) OR (mass W/2 casualt*) OR (terrorism) OR (terror* W/2 attack)) AN
478
      D
                                                                                TITLE-ABS-
479
      KEY((belgium OR belgian OR german* OR netherlands OR dutch OR euregio*
                                                                                OR meuse-
480
      rhine))) AND (LIMIT-TO (PUBYEAR, 2019) OR LIMIT-TO (PUBYEAR, 2018) OR LIMIT-
481
      TO (PUBYEAR,
                        2017)
                                  OR
                                          LIMIT-TO (PUBYEAR,
                                                                  2016)
                                                                            OR
                                                                                    LIMIT-
482
      TO (PUBYEAR,
                        2015)
                                  OR
                                          LIMIT-TO (PUBYEAR,
                                                                   2014)
                                                                            OR
                                                                                    LIMIT-
483
      TO (PUBYEAR,
                        2013)
                                  OR
                                          LIMIT-TO (PUBYEAR,
                                                                   2012)
                                                                            OR
                                                                                    LIMIT-
484
      TO (PUBYEAR,
                                        LIMIT-TO (PUBYEAR,
                                                                2010))
                        2011)
                                 OR
                                                                          AND
                                                                                   (LIMIT-
485
      TO (AFFILCOUNTRY, "Germany") OR LIMIT-TO (AFFILCOUNTRY, "Netherlands") OR LIMIT-
```

486 TO (AFFILCOUNTRY, "Belgium")) AND (LIMIT-TO (LANGUAGE, "English") OR LIMIT-487 TO (LANGUAGE, "German") OR LIMIT-TO (LANGUAGE, "Dutch") OR LIMIT-488 TO (LANGUAGE, "French"))

489

#### 490 Appendix D: Inclusion and Exclusion criteria

| Inclusion                                   | <b>Exclusion</b> 491                              |
|---|---|
|   |   |
| Disaster, terrorism, mass casualty incident | Financial crisis, demographic crisis (refugge),   |
|   | humanitarian crisis, non-acute disaster (heat 493 |
|   | wave, etc.), individual emergency                 |
|   | 494   |
| EMR countries                               | Non-EMR countries, crisis/disaster managed        |
|   | by an EMR country but outside the EMR             |
|   | country 496                                       |
| Training interventions, assessment of       | Interventions during the crisis, post-crisis      |
| knowledge and skills                        | interventions, preventive interventions not part  |
|   | of training/education                             |
| Interventions from 2010                     | Articles relating to events prior to 2010         |